

# Panel Examines Strategic Balance: Is the Navy You Have the Navy You Need?



Seaman Zachery Douglas, from Dansville, New York, looks through binoculars on the bridge as the Arleigh Burke-class guided-missile destroyer USS Mustin (DDG 89) conducts routine operations in the Taiwan Strait. Mustin is forward-deployed to the U.S. 7th Fleet area of operations in support of security and stability in the Indo-Pacific region. *U.S. Navy / Mass Communication Specialist 3rd Class Cody Beam*

A March 16 webinar on “Maritime Competition and the Maritime Strategy,” hosted by the Center for Strategic and Budgetary Assessments examined several recently published papers dealing with maritime strategy, the role of the U.S. Navy and the composition of peacetime and wartime fleets in the current era of great power competition.

The virtual forum featured leading international security scholars, each of whom has contributed to a recent special issue of the journal Security Studies ([Volume 29, Issue 4](#)), as well as several companion pieces from a recent series published by War On The Rocks entitled Maritime Strategy on the Rocks.

The discussion was moderated by Evan Braden Montgomery, CSBA's director of research and studies, who was also one of the authors in the collection. He was joined by panel of experts, including Jonathan Caverley, professor of strategy at the U.S. Naval War College; Fiona Cunningham, assistant professor of political science and international affairs at George Washington University; Peter Dombrowski, professor of strategy at the U.S. Naval War College; Erik Gartzke, professor of political science at the University of California at San Diego; Jon Lindsay, assistant professor at the University of Toronto; Paul van Hooft, senior strategic analyst at the Hague Center for Strategic Studies; and Sara McLaughlin Mitchell, professor of political science at the University of Iowa.

Also participating was Dr. Doyle Hodges, executive editor of Texas National Security Review, who served as curator and editor of the series.

The papers focused on the Indo-Asia-Pacific region, which is primarily a maritime theater. The authors looked at how naval officers and scholars think about the INDO-PACOM maritime domain, and noted that they often viewed things quite differently.

The authors commented on the new tri-service strategy, and the distinct strength that of each of the three sea services bring to the security calculus. They also noted the U.S. is basically providing presence far from home, while China is essentially defending what it perceive as its home waters. As such, the U.S. cannot face China alone and requires commitments from allies and partners in the region. In the

Taiwan scenarios, however, the authors debated whether other countries would join the U.S. in coming to the aid of Taiwan if China were to invade.

Beyond simple territorial disputes, the authors examined various triggers and thresholds that have led to armed conflict in the past, including resources like fisheries and oil and gas.

The panelists debated the right mix of ships in the Navy fleet, and the relative merits of highly visible platforms as a form of deterrence, like carrier strike groups, and those less visibly but perhaps more potent, like ballistic missile submarines.

There may be reluctance to take the risk of fully committing very expensive platforms. Less expensive platforms are more affordable and can be built in larger quantities, but the ships need to be credible. Furthermore, ships that are good at fighting might not be so good at preventing combat, or performing missions short of combat.

The panelists talked about how China's strength exactly targets U.S. weaknesses, and that the U.S. today must go to greater lengths to be reassuring to allies and a deterrence to adversaries.

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**Navy MQ-25A Basing Assessment  
Finds No Significant**

# Environmental Impact



The MQ-25A Stingray carrier-based unmanned aircraft system, which will be home based at Naval Base Ventura County, Point Mugu, California. *Boeing*

ARLINGTON, Va. – The Navy has released a final environmental assessment (EA) and Finding of No Significant Impact for home-basing the MQ-25A Stingray carrier-based unmanned aircraft system at Naval Base Ventura County, Point Mugu, California, the Navy said in a March 17 release.

The proposed action is to establish facilities and functions at NBVC Point Mugu to support home basing and operations of the MQ-25A Stingray. Under the proposed action, the Navy would home base 20 Stingray systems, construct a hangar, training facilities, and supporting infrastructure, perform air vehicle maintenance, provide training for operators and maintainers, conduct approximately 960 Stingray annual flight operations and station about 730 personnel, plus their family members.

The Stingray will enhance aircraft carrier capability and versatility through the integration of a persistent, sea-based, multi-mission aerial refueling and intelligence, surveillance, and reconnaissance UAS into the carrier air wing, the Navy said. The Stingray will extend the range and reach of carrier air wings on the West Coast to meet current and future threats and enhance refueling and intelligence, surveillance, and reconnaissance capabilities in support of national defense objectives and policies.

Based on analysis presented in the environmental assessment, which has been prepared in accordance with the requirements of the National Environmental Policy Act, and in consultation with the U.S. Fish and Wildlife Service and California Coastal Commission, the Navy finds implementation of the proposed action will not significantly impact the quality of the human environment. Therefore, an environmental impact statement is not required.

The assessment prepared by the Navy is on file and interested parties may obtain a copy by downloading it from the project website: <https://www.nepa.navy.mil/stingray>.

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## **Italian Navy Commissions New Logistics Support Ship**



The Italian navy's newest logistics support ship, the ITS Vulcano. *Fincantieri S.p.A.*

The Italian navy commissioned its newest logistics support ship (LSS), the ITS Vulcano (A5335) at a ceremony at the Fincantieri Naval Integrated shipyard in Muggiano, Italy.

The 633-foot (193 meter), 27,200-ton LSS can replenish a surface ship task group and transfer cargo to other auxiliary vessels, including diesel fuel, jet fuel, fresh water (including the ability to produce fresh water), spare parts, food and ammunitions, as well as perform maintenance and repairs at sea repairs for other vessels with integrated maintenance workshops. Vulcan replaces ITS Stromboli, and carries significantly more fuel and JP5.

The ship has a crew of 235, including troops, special teams and medical personnel. The LSS has can carry eight 20-foot container living modules or other modular units.

According to a statement from Fincantieri, the LSS is a dual-use vessel, meaning it can be used for traditional replenishment of underway naval forces with four alongside refueling rigs and one astern refueling station, or support humanitarian assistance, disaster relief and other civil purposes. Vulcano's hospital is equipped with surgical rooms, radiology and analysis rooms, a dental facility, and hospital beds for up to 17 seriously injured patients as well as an additional eight patients in the clinic area.

The statement also says the LSS has a reduced environmental impact thanks to a state-of-the-art CODLAD propulsion system which generates lower levels of pollution emissions. The ship can shift between a high-powered diesel for speeds up to approximately of about 20 knots, and electric motors using diesel generators for slower speeds (around 10 knots).

Vulcano was fabricated in three different Fincantieri yards. The forward section of the vessel was built at Castellammare di Stabia Shipyard in Naples, while the aft section was built in the Riva Trigoso shipyard. The sections were assembled at the yard in Muggiano, near La Spezia, where the ship underwent harbor and sea trials for final delivery.

The Vulcano project is the basis of the "Flotte Logistique" program, which includes the construction of four LSS for the French navy through an Italo-French consortium between Chantiers de l'Atlantique and Naval Group under the Italian-French LSS program led by OCCAR, the Organisation for Joint Armament Cooperation. The construction of the forward sections of these ships has been commissioned to Fincantieri, which last month has laid the keel of the first vessel at its shipyard in Castellammare di Stabia in Naples.

In addition to the LSS, the Fincantieri's Muggiano shipyard is also building the Landing Helicopter Dock Trieste, due to be delivered next year, as well as seven Multipurpose Offshore Patrol Ships, which will begin entering the fleet beginning

this year.

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# Coast Guard Cutter Douglas Munro Returns Home from Final patrol



The Coast Guard Cutter Douglas Munro (WHEC 724) is pictured during their last Bering Sea patrol, in which the crew conducted boarding evolutions of the fishing fleet and were available to respond to search and rescue cases in March 2021. The Douglas Munro is the last operational 378-foot Secretary class cutter and will officially be decommissioned on April 24, 2021. U.S. Coast Guard courtesy photo.

KODIAK, Alaska – The crew aboard Coast Guard Cutter Douglas Munro, the service's last operational 378-foot, high endurance cutter, returned home to Kodiak, Alaska, on March 13, following a 49-day deployment in the Bering Sea, the Coast Guard 17th District said in a March 17 release.

While deployed, the crew of the Douglas Munro and its embarked MH-65 helicopter aviation detachment from Air Station Kodiak safeguarded the \$13.9 billion Alaskan fishing industry and provided search and rescue coverage in an area spanning 890,000 square miles. The crew conducted multiple fisheries boardings, ensuring compliance with commercial fishing vessel regulations that ensure crew safety and the sustainability of fish stocks.

In addition to the operational challenges the crew faced in the Bering Sea, the COVID-19 pandemic required the crew to abide by strict health protection precautions and COVID testing regimens prior to the start of their deployment. While making a logistics stop in Dutch Harbor the crew received their first doses of the COVID-19 vaccinations.

"This has been an extremely exciting and rewarding patrol as it is the end of an era for not only this cutter, but also for all the 378s that have served the Coast Guard since 1967," said Capt. Riley Gatewood, the Douglas Munro's commanding officer. "The legacy of Signalman First Class Douglas Munro lives on due to the hard work put forth by the many crew members who spent time away from loved ones to accomplish Coast Guard missions aboard Douglas Munro. It is a great honor and privilege to serve as Commanding Officer of the Coast Guard's last 378-foot, high endurance cutter."

Commissioned Sept. 27, 1971, Douglas Munro was named in honor of Signalman First Class Douglas A. Munro, the U.S. Coast Guard's only Medal of Honor recipient, killed during the Guadalcanal Campaign of World War II on that same date in 1942. The ship is scheduled to be decommissioned later this

year. Douglas Munro's legacy will continue with the National Security Class Cutter, Coast Guard Cutter Munro, homeported in Alameda, California.

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## Cutter Valiant Returns Home after 26-Day Law-Enforcement Patrol



The Coast Guard Cutter Valiant crew returns to homeport Wednesday, Oct. 3, 2018, at Naval Station Mayport, Florida. The Valiant crew returned to homeport after a six-week counter-drug patrol in the Caribbean. *U.S. Coast Guard / Petty Officer 3rd Class Ryan Dickinson*

JACKSONVILLE, Fla.— The USCGC Valiant (WMEC-621) crew returned home to Naval Station Mayport March 16 after completing a 26-

day patrol conducting law enforcement operations in the Caribbean Sea, the Coast Guard 7<sup>th</sup> District said in a release.

Coast Guard Cutter Valiant patrolled over 4,600 nautical miles in the Caribbean Sea, conducting counter-narcotics operations in support of Joint Interagency Task Force South (JIATF-S), Coast Guard District 7 and Coast Guard Sector San Juan, Puerto Rico.

While preparing for flight operations training with Coast Guard Air Station Borinquen, Puerto Rico, Valiant received information about a potential target of interest in the Mona Pass from a maritime patrol aircraft. Valiant shifted gears from training to law enforcement and interdicted a 16-foot go-fast style vessel, seizing over 520 pounds of cocaine, valued at over \$8.8 million, and apprehending three suspected narcotics traffickers.

Valiant also partnered with the USS Wichita (LCS 13), to safely transfer nine suspected narcotics traffickers and 132 additional pounds of cocaine for prosecution in the United States. The joint team ensured the safe transfer of all suspected traffickers, evidence, and narcotics to the United States for future prosecution.

Valiant's patrol started with a training availability cycle. However, the COVID-19 pandemic continued to present challenges including limited port calls and the need to completely isolate for 14 days to ensure the crew's health and safety before getting underway after several COVID-19 positive cases. Additionally, Valiant had to overcome a variety of mechanical issues. However, by partnering with Coast Guard maintenance support teams stationed in San Juan, Puerto Rico and deployable technical experts, Valiant's team of technical experts was able to execute repairs and continue on the mission.

“This was an extremely challenging patrol for team Valiant and I could not be more proud of the entire crew to overcome every obstacle and ultimately have several operational successes,” said Cmdr. Jeff Payne, Valiant’s commanding officer. “Our friends and families back home also deserve much of the credit for our success. While only underway for 26 days, Valiant’s patrol truly started on 25 January when we began the training cycle. That was followed by a variety of mechanical and pandemic issues requiring both the crew and our families to constantly adjust and find solutions. However, we overcame each challenge, teamed with our Department of Defense counterparts, and ultimately executed textbook missions protecting our shores and nation.”

The Valiant is a multi-mission 210-foot medium-endurance cutter. Missions include search and rescue, maritime law enforcement, marine environmental protection, homeland security and national defense operations.

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**With Scant ISR Resources,  
SOUTHCOM Turns to ISR,  
Machine Learning**



A Coast Guard Cutter Munro (WMSL 755) boarding team member sits atop an interdicted low-profile vessel in the Eastern Pacific Ocean after crews seized 3,439 pounds of cocaine from the LPV, Jan. 27, 2021. Munro is one of two California-based cutters whose crews interdicted a combined three suspected drug smuggling vessels in the Eastern Pacific Ocean between Jan. 26 and Feb. 1 resulting in the seizure of more than 9,000 pounds of cocaine worth an estimated \$156 million. U.S. Southern Command is looking to combine analytics, AI and machine learning to close the ISR gap in the battle against transnational criminal organizations. *U.S. Coast Guard*

ARLINGTON, Va. – U.S. Southern Command is turning to artificial intelligence and machine learning to compensate for underfunded intelligence, surveillance and reconnaissance (ISR) capabilities to monitor international criminals and great power competitors in Latin America.

SOUTHCOM accounts for less than 1% of Defense Department ISR resources to counter external state actors, like Russia and China, and transnational criminal organizations in the region, the combatant command's chief, Navy Adm Craig S. Faller, told a Senate Armed Services Committee hearing March 16.

“Intelligence drives everything. That allows us to have the domain awareness,” Faller said, “so we can then inform our other interagency partners of what the threats are up to.” He and another witness at the hearing, Air Force Gen. Glen Van Herk, commander of U.S. Northern Command, identified China and Russia as the two biggest threats to stability in the Hemisphere.

Faller singled out China as the main threat to U.S. interest in Latin America. “The intervention goes well beyond economic influence, [China’s] outlook with over 40 ports in progress, significant loans that are used as political leverage and predatory practices demonstrated in illegal, unreported, and unregulated fishing are weakening democratic institutions and leveraging the future of this Hemisphere. We have seen many of these same tactics in Asia and Africa over the last few decades,” he said.

The admiral went into greater detail at a Pentagon press briefing later in the day, calling those tactics “a very insidious move for global economic dominance.”

Regarding ISR limitations in the face of growing threats, from regional and international extremist groups and drug cartels, Faller said intel wasn’t limited to “big wing stuff” like P-8 maritime patrol aircraft and MQ-9 drones. SOUTHCOM has turned to what he called “21<sup>st</sup> century tradecraft,” non-traditional ISR that leverages analytics with “AI and machine learning for all the data out there that’s available in open source.”

He said two pilot programs, if converted to programs of record or based more broadly, “show great promise.” The Technical Network Analysis Cell provides actionable intelligence, in cooperation with law enforcement partners, that is shared with partner nations and interagency partners leading to disruption of criminal activities. The Asymmetric Target Acquisition Center, run by Special Operations Command South, supports law enforcement efforts to counter transnational crime

organizations.

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# Navy, Marine Corps Release Unmanned Campaign Plan



An autonomous vehicle dubbed Blue Water Maritime Logistics UAS flies over Unmanned Air Test and Evaluation (UX) 24 during a demonstration flight at Naval Air Station Patuxent River November 4, 2020. *U.S. Navy*

WASHINGTON, D.C. – The U.S. Navy and Marine Corps released on March 16 the Unmanned Campaign framework, which presents their strategy for making unmanned systems a trusted and integral part of warfighting.

Through a capabilities-based approach, the services seek to build a future where unmanned systems are at the front lines

of U.S. competitive advantage.

The framework has five goals: Advance manned-unmanned teaming effects within the full range of naval and joint operations; build a digital infrastructure that integrates and adopts unmanned capabilities at speed and scale; incentivize rapid incremental development and testing cycles for unmanned systems; disaggregate common problems, solve once, and scale solutions across platforms and domains; create a capability-centric approach for unmanned contributions (platforms, systems, subsystems) to the force.

The framework provides a strategy for integrating these systems to provide lethal, survivable, and scalable effects supporting the future maritime mission. The Navy and Marine Corps are developing detailed technology maturation and acquisition roadmaps within a separate classified plan of action and milestones. The objective is to innovate quickly to provide solutions for complex problems of current and future conflicts.

The path forward requires a holistic approach to developing and deploying unmanned systems, ensuring individual technologies can operate within a broader architecture of networked warfighting systems, supported by the right people, policies, operational concepts, and other enablers.

The campaign framework focuses on how the Navy and Marine Corps will reduce risk and identify performance requirements. Using dedicated prototypes for each unmanned system and developing capability in this manner standardizes autonomy, command and control, payload interfaces, and networks.

“The Navy and Marine Corps unmanned campaign plan serves as a roadmap for how we will realize a future where unmanned systems serve as an integral part of the Navy’s warfighting team in support of distributed maritime operations,” said Vice Adm. Jim Kilby, deputy chief of naval operations for

warfighting requirements and capabilities. "The plan lays out how we will scale tested and proven systems as well as develop the core technologies required to successfully integrate unmanned systems into the fleet."

The framework provides guidance for the services to pursue an agile and aggressive approach to develop the core technologies required to successfully integrate unmanned systems into the Navy's future force structure. The services must invest in the networks, control systems, infrastructure, interfaces, artificial intelligence, and data required to support unmanned systems to succeed.

"The Navy and Marine Corps unmanned campaign plan will guide our naval research and development investments, and through the acquisition process, we will collaborate with our industry partners to design, build, field and sustain manned and unmanned teaming throughout the fleet," said Frederick J. Stefany, acting assistant secretary of the Navy for research, development and acquisition. "It also sets the framework to enable the Department of the Navy to accelerate, deliver and scale valuable manned and unmanned capabilities."

Today's global security environment has seen a return to great power competition. This shift has placed the Navy at an inflection point where a traditional force structure will not be enough in the face of new warfighting demands. Autonomous systems are not a replacement, but provide additional capacity and capability to the combatant force and allow commanders to accept risk where they couldn't before.

"A family of unmanned systems is critical to the employment of our force during distributed maritime operations. The goal is for us to be able to persist inside the weapons engagement zone of any adversary, to create problems and challenges, to make that adversary change their behavior or course of action they intend to pursue. These systems will be prevalent in all mediums: surface, subsurface, ground and air. Manned/unmanned

teaming increases our lethality while allowing us to accept less risk in certain situations. Coordinating our efforts as a naval force will expedite the concept development and material solutions for our Marines and Sailors,” said Lt. Gen. Eric Smith, commanding general of Marine Corps Combat Development Command and deputy commandant for combat development and integration.

The Unmanned Campaign Plan is comprised of the Unmanned Campaign Framework and a classified Unmanned Plan of Actions and Milestones.

The Unmanned Campaign framework can be found at: [Department of the Navy Unmanned Campaign Framework.](#)

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**Ex-Navy Helos Providing  
Folding Rotors, Tails for  
Cutter-Deploying H-60 Helos**



A crew prepares to power down a Coast Guard MH-60T Jayhawk helicopter after landing at Sector Columbia River, Oregon, in 2012. The service is shifting the focus of some of its MH-60T fleet to use on board its large cutters. *U.S. Coast Guard / Petty Officer 3rd Class Nate Littlejohn*

ARLINGTON, Va. – The U.S. Coast Guard is shifting the focus of some of its MH-60T Jayhawk helicopter fleet to use on board its large cutters and is using components from some ex-U.S. Navy H-60 Seahawk helicopters to make that possible.

The Coast Guard operates a fleet of 45 Sikorsky-built MH-60Ts from eight air stations for medium-range missions that include search, rescue, drug interdiction and law enforcement. They can operate from the decks of the service's larger cutters but because they do not have folding tail rotors and tail booms, they cannot be hangered inside the superstructure of the larger cutters, such as the Legend-class national security cutters, future Argus-class offshore patrol cutters and the future class of Polar Security Cutters.

In his March 11 State-of-the-Coast Guard address, Coast Guard

Commandant Adm. Karl Schultz said the service will convert some MH-60Ts with folding rotors and tail booms to enable them to operate from the larger cutters and give the cutters a longer reach with their embarked helicopters. Currently the Coast Guard deploys the smaller MH-65D/E Dolphin helicopters on its larger cutters.

“Two weeks ago, in Elizabeth City, North Carolina, I observed our first MH-60T Jayhawk outfitted with Blade-fold/ Tail-fold capability that will enable deployment aboard National Security Cutters, and our future Polar Security and Offshore Patrol Cutters,” Schultz said.

The commandant noted the range and endurance of the MH-60T would serve well on a polar security deployment to Antarctica, particularly for treaty inspections.

The Coast Guard has long used parts and structures from ex-Navy H-60 helicopters to help sustain its MH-60T fleet and even be rebuilt into MH-60Ts. Beginning in 2005, the Coast Guard Air Logistics Center (ALC) has converted six ex-Navy SH-60Fs to MH-60Ts. The ALC also has “overhauled and modified another SH-60F hull and four HH-60Hs (by July 2020) as part of the plan to retain the aircraft and extend the service life,” said Tom Kaminski, an expert on Coast Guard aviation. “They also are reactivating the mechanisms that permit the tail to be folded.

“The service acquired 65 retired SH-60F and HH-60Hs from the U.S. Navy and a number of the Seahawk airframes were stripped by the ALC in preparation for conversion, ” Kaminski said. “The plan is for a mix of reworked low-time hulls and the new production hulls from Sikorsky.”

Schultz also said in his address that MH-60Ts will replace MH-65s at two air stations.

“This year we will transition Air Station Borinquen in Puerto Rico from a Dolphin to Jayhawk unit, adding additional reach

and contingency response capability to the Eastern Caribbean, not to mention a likely land-based Aviation Use of Force capability,” he said. “Air Station New Orleans will be the next to transition.”

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## State Dept. Approves \$1.8B Sale of P-8A Patrol Aircraft to Germany



A P-8A Poseidon maritime patrol aircraft assigned to the “Grey Knights” of Patrol Squadron (VP) 46, sits on the flight line, Jan. 7, 2021. Germany is seeking a foreign military sale of five such aircraft worth nearly \$1.8 billion. *U.S. Navy / Mass*

*Communication Specialist 2nd Class Austin Ingram*

WASHINGTON – The State Department has approved a possible foreign military sale to Germany of P-8A aircraft and associated support and related equipment, for an estimated cost of \$1.77 billion, the Defense Security Cooperation Agency said in a March 12 release.

Germany has requested five P-8As aircraft and their associated mission systems and avionics. The sale also would include “aircraft spares; spare engine; support equipment; operational support systems; training; training devices; maintenance trainer/classrooms; publications; software; engineering technical assistance; logistics technical assistance; country liaison officer support; contractor engineering technical services; repair and return; transportation; aircraft ferry; and other associated training and support; and other related elements of logistics and program support,” the release said.

The proposed sale will improve Germany’s capability to meet current and future threats by providing critical capabilities to coalition maritime operations. Germany currently operates the Lockheed P-3C Orion, but that aircraft is reaching end-of-life and will retire in 2024. Germany plans to replace it with the P-8A Poseidon. The proposed sale will allow Germany to modernize and sustain its maritime surveillance aircraft capability for the next 30 years.

The prime contractor will be the Boeing Co., Seattle, Washington.

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**Coast Guard, Navy Help Rescue**

# **Cold-Stunned Turtles, Return Them to Warmer Waters**



Command Master Chief Eric Kinnaman rescues a cold-stunned green sea turtle from the waterfront at Naval Air Station (NAS) Corpus Christi. Sailors, civilians and family members worked with the Texas Parks and Wildlife department and the

National Park Service to transport the turtles to safety. The NAS Corpus Christi environmental team lead the multi-agency wildlife protection effort and rescued more than 600 turtles.  
*U.S. Navy / Capt. Christopher Jason*

Texas recently experienced record-breaking cold temperatures, causing the largest cold-stunning event for sea turtles in the state's history. As the water temperature dropped to the mid-30s Fahrenheit, thousands of turtles were found stranded on beaches or floating in the water.

In the shallow bays and inlets of the Laguna Madre next to Padre Island, water temperatures can change rapidly. As reptiles, turtles are cold-blooded and cannot regulate their body temperature. Cold-stunned turtles experience hypothermia when the sea water drops to about 50°F or below, and become lethargic and unable to swim.

According to Sea Turtle Inc., a non-profit organization on South Padre Island, "cold-stun events happen when the water gets too cold for sea turtles to maintain their body temperature. As a result, the turtles are awake but unable to move or swim. If not rescued, while they are awake and alive, the turtles will drown from being unable to lift their head to draw their breath."

Fortunately, the Coast Guard and Navy were ready, willing and able to join in the effort with a team of organizations to help the turtles.

A consortium of organizations including the Turtle Survival Alliance, Sea Turtles, Inc., the Gladys Porter Zoo in Brownsville, the Texas Sealife Center, Texas Department of Parks and Wildlife and the National Park Service make up the South Padre Island Sea Turtle Stranding and Salvage Network, which works to rescue and care for cold-stunned turtles. While the area has experienced cold weather before, the February 2021 cold weather event was unprecedented. With 7,000 or more turtles knocked out by the frigid waters, ranging in size from

a few pounds to more than 400 pounds. The rescuers were overwhelmed.

Active-duty Sailors, Marines and Coast Guardsmen pitched in, including student pilots for Naval Air Station Corpus Christi. Volunteers also included Navy civilian employees, retirees, spouses and family members.

NAS Corpus Christi and Coast Guard Sector Corpus Christi, like many military installations, are used to encountering wildlife suffering from severe weather. But this 2021 event has resulted in thousands of turtles stupefied by the cold. It is remarkable that so few of them died, but without the intervention of the Navy, Coast Guard and others, the toll would have been much higher.

Capt. Christopher Jason, the commanding officer of Naval Air Station Corpus Christi, used his kayak to paddle out to the turtles and pull them out of the water. Turtles were kept in a hanger and later moved to a Defense Logistics Agency temperature-controlled warehouse to recover.

The rescues started with a base resident wanting to help a couple of injured birds. It turned into a large-scale operation involving dozens of volunteers rescuing more than 1,200 threatened sea turtles, at the same time as many of those volunteers did not have heat or water because of the unusually cold winter storm.

“The scale of the effort was unprecedented,” said Biji Pandisseril, NASCC environmental director. “Usually, about 20 to 30 turtles are rescued here after a cold snap.”

U.S. Coast Guard Rescue swimmers from Air Station Corpus Christi swam through rough and cold water to reach turtles far away from the shore. Petty Officer 3rd Class Will Groskritz and Petty Officer 2nd Class Russell Grizzard brought 60 turtles to safety in one day. The next day, Grizzard and Petty Officer 1st Class Rob Rendon saved another 40 to 50 turtles.

Responding to cold stun events is one of Sea Turtle Inc.'s ongoing rescue and rehabilitation efforts. For example, Sea Turtle Inc. has released over 55,000 sea turtle hatchlings into the Gulf of Mexico, and each year helps with any cold-stunned turtles that are found. But, with more rescued turtles coming in the Sea Turtle Inc.'s facility could handle. The rescued turtle filled the facility to capacity, with many turtles placed in children's play pools. A makeshift rescue center was established at the South Padre Island Convention Center and Visitors Bureau.

In addition to the turtles being affected by the cold, their rescuers also had to contend with power outages and water shortages of their own as the cold snap surprised Texans.

Aerospace Company SpaceX donated a large power generator from their Boca Chica launch facility in Brownsville to provide electricity to the Sea Turtles Inc. facility, which already had hatchlings and other turtles being cared for. The power helped to keep the water in facility's tanks warm enough for the turtles to survive.

"This event had the potential to be devastating to both the sea turtle population and our hospital and residents. We prepare for cold stun events, but to respond as efficiently as we have although the additional challenge of no power speaks volumes about the passion and commitment of the Sea Turtle Inc staff and the Rio Grande Valley community," said Wendy Knight, executive director of Sea Turtle Inc.



Volunteers pose with rescued green sea turtles at Naval Air Station (NAS) Corpus Christi, Texas. Sailors, civilians and family members worked with the Texas Parks and Wildlife department and the National Park Service to transport the turtles to safety. *U.S. Navy*

### **Unique ecosystem**

Dr. Donna Shaver, chief of the division of sea turtle science and recovery with the National Park Service at Padre Island National Seashore, is the Texas coordinator of the Sea Turtle Stranding and Salvage Network.

Shaver and her team were not completely unprepared. Back in October, Shaver, along with Texas State Aquarium and U.S. Coast Guard representatives, held a tabletop exercise to discuss what the response to a mass cold-stunning event such as this would look like. Because of the planning and preparation of that exercise, rescue, rehabilitation, and release of these animals was swift and effective.

Shaver said the February cold snap was the coldest event since 1895, when a cold-stunning event was thought to have decimated the Green Sea Turtle population in Texas. She called it the “perfect storm” for cold study.

Shaver explained that the Laguna Madre, the salt water lagoon between mainland Texas and Padre Island, with lush sea grasses and algae, is a prime habitat for the juvenile green turtles, which represent the vast majority of the cold-stunned turtles.

Once-numerous, the green sea turtle is today a threatened species in Texas. Considered a delicacy, there was once a large commercial fishery harvesting turtles in the area. “This used to be a thriving population in Texas until it was decimated in the late 1800s. It’s rebuilding, but now needs our help with these rescues,” Shaver said.

At about 125 miles long, Laguna Madre is one of the few hypersaline lagoon systems in the world, meaning it is saltier than most seawater. There isn’t much inflow of fresh water or rainwater, and circulation with the Gulf of Mexico is limited. Laguna Madre is one of the most productive estuarine systems and a valuable habitat for wildlife. It is protected by Padre Island, the longest stretch of undeveloped barrier island in the world, and there are only a few channels that allow access to open water. The precipitous decline of the temperatures, how long it stayed cold, and the depth of the cold water spelled trouble for the trapped turtles.

The water temperature can change temperature rapidly, and sea turtles swimming in Laguna Madre may not have had enough time to swim out of to the deeper, warmer waters of the Gulf of Mexico before becoming cold stunned.

Rehabilitation is fairly straight forward, Shaver said. “The first step is to bring in them in out of the elements and gradually warm up – but not too quickly – and then determine

which ones are still alive, because we can't tell for many of these turtles."

"When they start to move around, we can put them in the water, let them expel some gas, and give them a swim test. Then we wait until the Gulf of Mexico waters when the waters are warm enough so we can release them there," Shaver said. "We don't want to release them back into the Laguna Madre, because they could become cold-stunned again."

"Working with our partners in the Texas State Aquarium and Texas Game Wardens to release these animals back into the wild is a surreal experience," said Coast Guard Ensign Austin Sawicki. "Getting to play a small part in keeping the green sea turtle population safe is a very rewarding experience."

Coast Guard Sector Corpus Christi and Station Port Aransas crewmembers assisted partner organizations to release the rehabilitated sea turtles back into the Gulf of Mexico in areas where the water was at least 55 degrees Fahrenheit were selected.